



# Open Government



Bulletin on the the Government of Montenegro Performance ♦ Electronic format ♦ Release: bi-weekly ♦ Year I ♦ No. 7 ♦ Date: 16-30 June 2010

*Dear readers,*

You are reading the seventh Bulletin on the Government of Montenegro Performance. The Bulletin is prepared and distributed by the Center for Democratic Transition (CDT) in cooperation with the General Secretariat respectively the PR Office of the Government in the framework of the project "Open Government".

As in the previous issues, it presents the work of the Government through the regular headings: Calendar, Government and Citizens, Legislative Activities of the Government, Public Discussions, History and Announcements.

Important events that marked the preceding period referred to are the Memorandum of Understanding in the area of environmental protection and sustainable management of natural resources concluded between Montenegro and Albania. Issues related to environmental protection and sustainable development are gaining more and more importance each day and many countries have set them as their strategic objectives, among which Montenegro, which is actively contributing to the activities in that field at the global level.

In addition, the Government of Montenegro adopted the Framework Action Plan for Compliance with the Commitments of the Stabilization and Association Agreement in 2010. The document includes precise deadlines for completion of the remaining commitments, so that the achievement of the candidate status by the end of the year is becoming more and more certain.

And finally we would like to invite again all those wishing to receive the Bulletins in their e-mail Inboxes to apply to us in order to make us possible include their e-mail addresses in our circular lists.

We are thanking you once again for sending your compliments and suggestions and we are looking forward to receiving them in the forthcoming period as well.

*Sincerely,  
Dragan Koprivica  
Executive Director, CDT*

## Calendar



*June 15<sup>th</sup>*

- The permanent representatives of Montenegro and the Republic of Fiji to the United Nations in New York, ambassadors **Milorad Šćepanović** and **Peter Thompson** signed the Protocol on Establishing Diplomatic Relations at ambassadorial level between the two countries.



*June 16<sup>th</sup>*

- For the purpose of making strategic decisions in the field of Spatial Planning, tourism development and in the real estate sector, the consulting firm PKF (UK) LLP presented the first report, prepared in accordance with the signed contract and terms of reference, on the Analysis of Global and Regional Markets, taking into account the developmental trends in the past 12 months. The report made by PKF has been prepared with the financial support of the European Bank for Reconstruction and Development (EBRD). The consulting company was engaged by the Ministry of Spatial Planning and Environment as an advisor for projects aimed at touristic valorization of Velika plaža and Ada Bojana.

*June 17<sup>th</sup>*

- Minister of Tourism **Predrag Nenezić** received the Ambassador of the Republic of France in Montenegro, **Dominique Gazuy-Fromaget**. Minister Nenezić informed the Ambassador of the Tourism Development Strategy of Montenegro and the commitment for creating high quality tourist destinations, while complying with the principles of sustainable development.

*June 18<sup>th</sup>*

- Minister of EU Integrations **Gordana Đurović** received a delegation of the Italian Reggio Abruzzo, which was on a several-day visit to Montenegro. The delegation was headed by a representative of the regional Government, **Paolo Gatti**, who is Regional Minister for Active Labor Policies, Training and Human Resources, Education and Social Policies. Minister

Durović informed the guests on the current and the planned activities in Montenegro's EU accession process with a focus on achievement of the status of a candidate country, highlighting Montenegro's readiness for dialogue and cooperation as well as its commitment to complying with its obligations on its way towards full EU membership.

- A session of the Coordinating Body for monitoring the implementation of the Strategy of Improvement of Safety in Road Traffic (2010-2019) was held. The session was chaired by the Minister of Internal Affairs and Public Administration **Ivan Brajović**. Priorities have been defined for the coming period, relating to the improvement of safety on Montenegrin roads.
- A meeting of the delegation of Montenegro and the Republic of Croatia on outstanding issues in the field of road transport between the two countries was held in Makarska. Deputy Ministers of Transport, Maritime Affairs and Telecommunications of Montenegro and the Minister of Sea, Transport and Infrastructure of the Republic of Croatia, **Mirel Radić Ljubisavljević** and **Ante Neveščanin** headed the delegations of the two neighboring states.
- Minister of Foreign Affairs **Milan Roćen** received the Ambassador of the Republic of France in Montenegro, **Dominique Gazuy-Fromaget**. Roćen rated the bilateral cooperation between the two countries as very good and pointed out that the Road Map for the strengthening of relations between Montenegro and France, signed late last year in Paris, clearly defined the direction of bilateral relations and cooperation in the process of EU and NATO accession.

*June 19 th*

- The Memorandum of Understanding in the area of environmental protection and sustainable management of natural resources between Montenegro and Albania was signed by the Ministers of Environmental Protection of Montenegro and Albania, **Branimir Gvozdenović** and **Fatmir Mejdiju**. This confirmed the good relations and intention to further improve them, as well as the obligation of joint protection of goods such as Skadar Lake, river Bojana, Prokletije and the Adriatic Sea.

*June 21 st*

- Minister of Interior Affairs and Public Administration **Ivan Brajović** received the Minister of Interior Affairs of the Repub-



lic of Kosovo, **Bajram Rexhepi**, who arrived to Podgorica at his invitation. During the meeting of the two ministers it was stated that there is no border dispute between Montenegro and Kosovo. Brajović and Rexhepi shared the standpoint that the demarcation should be finalized by the end of the year.

*June 22 nd*

- A meeting devoted to the implementation of the Action Plan for Solving the Status of Displaced Persons from former Yugoslav Republics and Internally Displaced Persons from Kosovo, who live in Montenegro was held. The meeting was attended by the Ministers of Labor and Social Welfare **Suad Numanović**, Interior and Public Administration **Ivan Brajović**, representatives of the Office for the Care of Refugees, members of the Coordination Committee for monitoring the implementation of the Action Plan and representatives of the Delegation of the European Union and UNHCR in Montenegro.



- Prime Minister **Milo Đukanović** took part at the Plenary Session of the Parliamentary Assembly of the Council of Europe. Prime Minister Đukanović met with the Chairman of the Parliamentary Assembly of the CoE **Mevlut Cavuşoglu**, President of the ECHR **Jean Paul Costa** as well as with CoE General Secretary **Thorbjørn Jagland**.

*June 23 rd*

- Minister of EU Integrations and National IPA Coordinator **Gordana Đurović** opened the Public Discussion on the Strategic Framework of Compliance of the Operational Programs for the III and IV IPA Component with national as well as EU priorities.
- Minister of Interior Affairs and Public Administration **Ivan Brajović** received the Federal Minister of Interior Affairs of Austria, **Maria Fekter**. The Implementing Protocol of the Readmission Agreement was signed on that occasion.
- Minister of Foreign Affairs **Milan Roćen** stayed at a working visit to Finland, at the invitation of the Minister of Foreign Affairs **Alexander Stubb**. Speaking of the European perspective of Montenegro and the countries in the region, Roćen emphasized the importance of positive dynamics in the process of accession and individual evaluation of achieved results. In a discussion with Minister Stubb, the



Montenegrin Minister said: „We appreciate the support Finland is offering and its realistic approach to the enlargement policy” and added that Montenegro will responsibly and effectively work on the compliance of all required obligations.

#### June 24<sup>th</sup>

- A festive academy was held on the occasion of the 105th anniversary of establishment of diplomatic relations between Montenegro and the United States. “Montenegro and America are linked by unbreakable historical ties and numerous values constituting the basis of our current strong friendship of these two countries”, was highlighted on this meeting.
- Deputy Prime Minister and Minister of Finance **Igor Lukšić** was in a working visit to Bosnia and Herzegovina, during which he met with the Deputy Chairman of the Council of Ministers of BiH and the Minister of Finance and the Treasury **Dragan Vrankić** as well as with the Minister of Civilian Affairs **Sredoje Nović**. Lukšić and Nović signed the Agreement on Cooperation in Affairs relating to the field of geodesy between the Ministers of Bosnia and Hercegovina and the Government of Montenegro.
- Prime Minister of Montenegro **Milo Đukanović** received the Ambassador of France in Montenegro **Dominique Gazuy-Fromaget**. During the discussion Prime Minister Đukanović pointed out his conviction that the future of all Western Balkan countries lies in the integration in the EU and NATO. Only a united Europe can act as a competitive partner on the international scene rated Đukanović. Ambassador Gazuy-Fromaget said that France will continue to support European and Euro-Atlantic integration of Montenegro and that it is expected that Montenegro will receive a candidate status for EU membership without additional conditions.

#### June 25<sup>th</sup>

- Meeting of the Committee for EU Integrations, chaired by Minister for EU Integrations Gordana Đurović was held. The meeting was focused on establishing a Sub-Committee for Justice, Freedom and Security, as well as on the analysis of the implementation of activities defined in the Framework Action Plan for Compliance with Obligations arising from the SAA in 2010, which was adopted by the Government on June 17th 2010.
- The Ministry of Defense held the annual meeting of the Board of Directors of the MONDEM program. It was noted that the project had been implemented successfully and at a satisfactory pace. The Report on the Implementation of the first, and the possibilities of realization of the second phase of the project of destruction of surplus weapons and ammunition was adopted. Topic of the discussion was also the proposal to organize donor conferences, which would bring together current and new donors to provide funds for the second phase of the project. A conference to be held in September

will be an opportunity to present achieved results so far, as well as planned activities for the coming period. The meeting was attended by Defense Minister **Boro Vučinić**, Head of OSCE Mission to Montenegro, **Ambassador Paraschiva Badescu**, Resident Representative of UNDP in Montenegro **Alexander Avanesov**, Montenegro Army General Staff, Vice Admiral **Dragan Samardžić** and Deputy Minister for Material Resources Colonel **Rifet Kosovac**.



- Minister of Foreign Affairs **Milan Roćen** received the Head of the EU Delegation, Ambassador **Leopold Maurer**. Roćen noted the recent highly successful visit of the Prime Minister of Montenegro, **Milo Đukanović** to Brussels and meetings with top EU officials, and expressed his satisfaction with the constitution of the EU-Montenegro Stabilization and Association Council in Luxembourg. In this context he pointed out that the Government of Montenegro was fully focused on the obligations that are expected of Montenegro in the coming period in anticipation of the expected positive opinion of the European Commission. Roćen and Ambassador Maurer exchanged opinions on the actual processes in the Western Balkans and shared the conclusion that regional cooperation constitutes an important dimension and prerequisite of progress towards EU membership.
- Minister of Foreign Affairs **Milan Roćen** received Charge d'Affaires of the Slovak Republic **Frantisek Lipka**, with whom he exchanged views on the modalities of promoting bilateral cooperation and support to European and Euro-Atlantic integrations of Montenegro.
- Minister of Interior Affairs and Public Administration **Ivan Brajović** and Ambassador **Leopold Maurer** opened the competition for municipal grants, for which the Ministry of Interior Affairs and Public Administration, in cooperation with partners from the Ministry of Finance and the Association of Municipalities of Montenegro, allocated resources deriving from funds provided through the support of the EU Delegation to Montenegro from IPA funds. Minister Brajović emphasized that, in accordance with the Government policy in the field of equal regional development, there is an urgent need to undertake measures and

activities towards a more balanced development of all municipalities in Montenegro. Funds provided from IPA 2008 and IPA 2010 funds, for which the Ministry of Interior Affairs and Public Administration applied, will contribute to raising the level of knowledge and skills of employees in local self-government in drafting, implementation and realization of projects.

*June 28<sup>th</sup>*

- Meeting of the Committee of senior officials from member countries of the Adriatic-Ionian Initiative. The first meeting of senior officials from A.I.I. member states was the beginning of Montenegro's one-year presidency and the work of this regional organization. Priorities were presented and the establishment of an Adriatic-Ionian macro-region was announced which, apart from economic benefits, is to be politically beneficial for the Western Balkans countries, especially because it will accelerate the progress towards EU membership.



- A press conference was held to present the organization of the second Conference of Experts on the implementation of the pilot project "Mediterranean Office for Youth - a pilot project for the mobility of young people", started December 14th last year, when the "Declaration on the mobility of young people in the Mediterranean" was signed at the ministerial meeting in Paris.
- Foreign Minister **Milan Roćen** received State Secretary in the Ministry of Foreign Affairs of the Republic of Italy, **Alfredo Mantiku**. Roćen expressed gratitude and compliments to Italy for the exceptional contribution to the promotion of the Adriatic-Ionian Initiative through the strengthening of cooperation between member states and for supporting the European perspective of the aspiring countries, and conveyed the hope that cooperation will be successfully continued during the presidency of Montenegro. He also confirmed the readiness of Montenegro to actively participate in the development of a strategy for the Adriatic Ionian macro-region during its presidency, as a key precondition for access to EC funds for regional development. He also confirmed that, in coordination with the former, Italian and future, Serbian, chairperson, he will invest

efforts in the joint project-oriented cooperation and thus provide continuity in the work of this initiative. Secretary of State Mantiku pointed out that the A.I.I. was an important instrument for promoting regional cooperation between the EU and the countries of the region, which are part of Europe and its future, with a view to full membership. He confirmed the strong support for the accession process of the Western Balkans and concluded that a great step forward was undoubtedly made in the region.

*June 29<sup>th</sup>*

- A press conference was held following the adoption of the Draft Agenda of the Public Administration Reform 2010-2014, which aims to create more efficient, more rational and service-oriented public administration. "With such an approach to the work of state administration we will meet the standards as well as citizens' expectations and create an administration that will not be an obstacle to economic growth, but on the contrary, to be a generator of economic activity" said coordinator of the expert team **Lav Lajović** at the conference. The draft Agenda will be in public discussion the next 30 days, after which the final text with realistic goals will be defined.
- Minister of European Integration and National IPA Coordinator **Gordana Đurović** spoke at the opening of the Multi-beneficiary IPA Coordinating Meeting for the Western Balkans, held in Tirana. Đurović presented Montenegro's progress in the process of programming and implementation of EU financial support to Montenegro in order to meet political and economic criteria of accession as well as European standards in these areas. "In the recent period, beneficiaries from Montenegro have participated in the implementation of 88 projects implemented under IPA multi-beneficiary programs, in the total value of about €470 million" said Đurović. She reminded that each subsequent stage of EU accession was more demanding, especially in meeting the standards and requirements, so it will be necessary to increase the efficiency of utilization of these support programs and their adequate directing towards priority areas in the process of European integration, in line with regional needs of beneficiary countries.







From June 15th to June 30th, the Government of Montenegro held two ordinary sessions.

At the session held on June 17th, which was chaired by Prime Minister Mr. **Milo Đukanović**, the Government of Montenegro adopted:

1. Framework Action Plan for Meeting the Obligations Stemming from the Stabilization and Accession Agreement in 2010,
2. Decision to Draw Up Detailed Spatial Plan for the Multi-purpose Accumulation at the River Komarnica,
3. Action Plan for the Implementation of International Health Regulation in Montenegro from 2010 to 2012,
4. Information about Acquiring the Rights stemming from Pupil and Student Standards for the 2009/2010 School Year,
5. First National Climate Changes Report to the UN Convention on Climate Changes, and
6. Concession Act for Granting Concessions for Commercial Usage of the Port within Bijela Cadastral District

Framework Action Plan for Meeting the Obligations Stemming from the Stabilization and Accession Agreement in 2010 encompassed some twenty remaining tasks for the finalization of which precise deadlines exist. In addition to other things, it was planned to complete the drawing up of the Law on Human Rights Protection, the Law on Electronic Media, Amendments and Supplements to the Law on Electronic Communications, the Strategy for Fighting Corruption and Organized Crime and the Regulation on Displaced and internally Displaced Persons during June and July. The Law on the Protection Against Discrimination is already under the Parliament procedure, whereas the Working Group on Drawing Up the Law on the Election of Councilors and Members of the Parliament will intensify their activities in order to have the Law adopted as soon as possible. The session highlighted that all other remaining obligations will be completed timely and that Montenegro will achieve the status of a candidate country by the end of the year, along with the recommendation to open pre-accession negotiations with the European Union.



At the session held on June 24th, which was chaired by Prime Minister Mr. **Milo Đukanović**, the Government of Montenegro approved, i.e. adopted:

1. Proposal Law on Electronic Media,
2. Proposal Law on the Amendments and Supplements to the Law on Electronic Communication,
3. Proposal Law on the Amendments and Supplements to the Law on the Identity Card,

4. Draft Law on the Ombudsman,
5. Draft Strategy for Fighting Corruption and Organized Crime,
6. Communication Strategy for Informing the Public about the European Union and the Preparations of Montenegro for the Membership Thereof for the period ranging between 2010 and 2014, and
7. Draft Agenda for Public Administration Reform in Montenegro for the period between 2010 and 2014, with the Public Discussion Schedule

The new Law on Electronic Media governs the rights, obligations and responsibilities of legal and natural persons performing production and audiovisual media and electronic publication services via electronic communication networks. The governance of the relations existing within this field are based on the principles of freedoms, professionalism, independence and prohibition of any form of censure, as well as on a balanced development of public and commercial electronic media and an equal access to their services. The provisions of the Law define the competencies, status of, and sources of financing for the Agency for Electronic Media. The Agency was established as an independent regulatory body performing public authorities and acting for the interests of the public. In addition to other things, the proposed Law governs the prohibition of illegal media concentration and other issues relevant to the audiovisual media services delivering, in line with the Directives of the EU and international conventions and standards.

The session approved the Draft Law on the Ombudsman, which harmonizes the legal framework relevant to this field with the Constitution of Montenegro and signed international documents. Solutions were proposed by which the a national mechanism for preventing torture and protecting against all forms of discrimination are to be established within the institution of Ombudsman. According to those solutions, the changes as regards authorities, competencies, procedures and rights and obligations of the Ombudsman, Deputy Ombudsmen, senior staff and other staff of the Institution were proposed.

Draft Strategy for Fighting Corruption and Organized Crime governs the priority measures for establishing an effective system for fighting corruption and organized crime in public, private and civil sector, as well as the role and responsibilities of all relevant persons, which is the basis for the development of a sustainable system for monitoring and evaluation of the effectiveness of a comprehensive national response to threats posed by corruption and organized crime.



## Government and citizens

June 16th

- The Round Table was held on the theme of the Working Version of the Law on Legal Aid.

June 17th

- Charitable cocktail, organized by the „Društvo prijatelja Doma u Bijeloj {Association of Friends of Bijela Home for Abandoned Children}” Foundation and Ministry of Defense, was held onboard of “Jadran” Training Ship during several hours long cruising throughout Boka Kotorska Bay. The aim of the event was to raise funds for delivering assistance to “Mladost” Home for Abandoned Children in Bijela, an it resulted in €40,000. the persons that were present at the cocktail, among whom officials from the Government of Montenegro, international and national leaders from private sector and organizations, were addressed by Minister **Boro Vučinić**. Minister expressed the gratitude to the support and assistance that would ensure the work and life of children in the Home to be better.



June 23rd

- Within the regular visits to the Montenegrin municipalities, Minister **Predrag Nenezić** and his associates stayed in a working visit to the Municipality of Budva. The first meeting in a series thereof was held with the Montenegrin Tourism Associatio, during which a number of the implemented tourism season preparation and current activities within the framework of which the tourism course is monitored were discussed, as well as that concerning the planned ones.

June 24th

- Minister of Labor and Social Welfare, dr **Suad Numanović** visited the wards of JU “Komanski most” {“Komanski most” Public Institution} and the developed park yard of the child pavilion of that Instituion. The yard was furnished with the appropriate equipment adjusted to the needs of ten children with developmental disorders accommodated in the child pavilion of the “Komanski most” Public Institution.

June 28th

- The active Web Site, aimed at the project on loans for families without housing, which is implemented, under the name 1,000 + Flats, by the Government of Montenegro via

the Ministry for Spatial Planning and Environment and in cooperation with the Development Bank of the Council of Europe (CEB) and Montenegrin banks. The Web Site address is [www.1000plus.me](http://www.1000plus.me).



June 29th

- Minister of Tourism **Predrag Nenezić** participated in the conference titled “development Model of Montenegrin Economy”, which was held at the Faculty of Economics in Podgorica.

## Public discussions

### PUBLIC DISCUSSIONS UNDERWAY CONCERNING...

Draft Special Purpose Spatial Plan for Bjelasica and Komovi and Draft Report on Strategic Environmental Impact Assessment

Duration: June 14th – July 14th, 2010

Organizer: Ministry for Spatial Planning and Environment  
Draft Special Purpose Spatial Plan for Bjelasica and Komovi available at:

<http://www.mse.gov.me/ResourceManager/FileDownload.aspx?rId=57771&rType=2>.

Schedule of the Public Discussion available at:  
<http://www.mse.gov.me/ResourceManager/FileDownload.aspx?rId=58104&rType=2>.

Draft Strategy for Fighting Corruption and Organized Crime  
Duration: June 24th – July 20th 2010

Organizer: Ministry of Internal Affairs and Public Administration

Draft Strategy for Fighting Corruption and Organized Crime is available at:

<http://www.mup.gov.me/vijesti/97853/Nacrt-Strategije.html>

Draft Law on the Ombudsman

Duration: June 25th – July 10th 2010

Organizer: Ministry for Human and Minority Rights  
Draft Law on the Ombudsman is available at:

<http://www.minmanj.gov.me/vijesti/97873/Ministarstvo-za-ljudska-i-manjinska-prava-daje-na-javnu-raspravu-Nacrt-Zakona-o-zastitniku-ljudskih-prava-i-sloboda.html>



## Announcements ...

### July 1st

- Conference of the South East European Transport Axis Co-operation (SEETAC), on the theme of: Multimodal Transport
- Ministry for Human and Minority Rights, in cooperation with the UNIFEM, is organizing the two-day seminar for u Bečići.

### July 2nd

- Minister of Transport, Maritime and Telecommunication **Andrija Lompar** visit the construction sites in the north of Montenegro.

- The session of the Council for Elimination of Business Barriers.
- The Head of the Government Office for Fighting Trafficking in Humans **Zoran Ulama** will participate in the gathering organized by the European Commission and the Council of Europe, in Prague. The theme of the gathering is "European Action for Compensation for Trafficked Persons"
- Media conference due to the EU assistance for the access to the international market

### July 6-8

- Minister of Labor and Social Welfare and the Chair of the Social Council **Suad Numanović**, will participate in the work of the General Assembly of the International Association of Economic and Social Councils and Similar Institutions, which will be held in New York.

## History

### DETAILED REPORT BY JOHN. B. JACKSON ON THE AUDIENCE WITH THE MONTENEGRIN COURT, CEREMONIAL PRESENTING OF HIS CREDENTIALS AND THE CONVERSATION WITH THE PRINCE NIKOLA

#### No. 16- Montenegrin series the United States Legation

Athens, November 28th 1905.

Respectful Elihu Rut,  
Secretary of the State,  
Washington, D. C.

Dear Sir,

In relation to my letter sent from Cetinje on the 30th day of the last month, it is my honor to inform you in more details about presenting the credentials to the Montenegrin Prince.

...

At the designated time on Monday morning, the Prince's Adjutant came to me and took me by the Royal Carriage to the Court. The troop of soldiers for honorary receipt was marshaled in front of the Court and saluted me both when I came and when I exited, while an orchestra played "Long Live to Columbia" both times. Inside the Court, the Minister of Foreign Affairs welcomed me and escorted me up the stairs to the large reception room where the Prince and the Crown Prince, surrounded by all Montenegrin Ministers and numerous generals and other high dignitaries, all of them dressed in their national costumes, were.

During presenting my credentials, I paraphrased the words of the President, adding that it was my personal satisfaction to be the first representative of a free nation in a coun-

try that had always managed to keep its independence. I spoke in the French language and the Prince responded in the same language in his speech, the copy and the translation of which I enclosed hereto. After he received the President's letter, the Prince introduced the Ministers and other present persons and, thereafter, took me to another room where we sat and talked in a pleasant and informal manner.

During the conversation, the Prince repeated several times (exactly as he and the other Royal family members had done before on numerous occasions) that it was his great pleasure to host an American representative in Montenegro and that it was a compliment to Montenegro that I had been accredited to his Court. He asked me to present his gratitude to the President for his decision on this matter and added that he, as being also a good friend of Russia, was particularly grateful to the President for his endeavors in reaching the peace between that country and Japan. The Prince hoped that my arrival in Montenegro would be useful for Montenegrins in the United States and that it would also lead to an improvement of trade relations between the two countries. His Majesty the Prince proposed negotiations concerning trade agreements.

...

Truly yours,  
**John B. Jackson**

Montenegro and the United States of America in the Documents of National Archive in Washington from 1905 – 1918, ed. R. Raspopović, Podgorica 2010, 105-109.



Ambassade van het  
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